



water & sanitation

Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA



no drop
CERTIFICATION
water use efficiency
REGULATION

WCWDM-A CONCEPT OF ADDRESSING WATER RESURITY RISK WITHIN SOUTH AFRICAN MUNICIPALITIES

Moloko Raletjena

Department of Water and Sanitation
Directorate: Water Use Efficiency

Northern Provinces Branch Seminar and AGM
27 August 2021

Presentation Outline

- Background
- WCWDM strategic documents
- Water resource planning processes and outputs
- Status of water losses and NRW in South Africa
- Managing the water security risk
- Conclusions





BACKGROUND

WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA

What is Water Conservation and Water Demand Management (WC/WDM)

“**Water Demand Management**” is the adoption and implementation of a strategy or a programme by a water institution or consumer to **influence** the water demand and usage of water in order to meet any of the following objectives-

- *economic efficiency,*
- *social development, social equity,*
- *environmental protection,*
- *sustainability of water supply and services; and*
- *political acceptability.*

Water Conservation – minimization of loss or waste, ... and effective and efficient use of water, ... and effective and efficient use of water.

National Water Act (Act 36 of 1998)



WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA



Water Services Act (Act 108 of 1997)

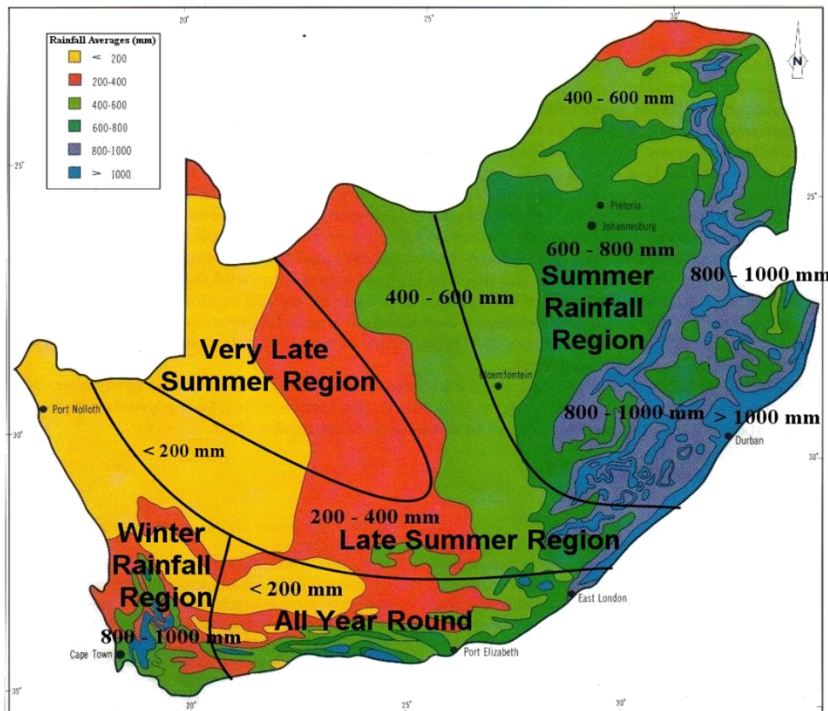
- Duty on all spheres of Government to ensure water services are provided -
 - in an efficient, equitable and sustainable manner;
 - sufficient for subsistence and sustainable economic activity;
 - must observe and adhere to the principles of co-operative government;
 - must be undertaken in a manner consistent with the broader goals of water resource management;
 - confirming the National Government's role as custodian of the nation's water resources;

What's the problem?

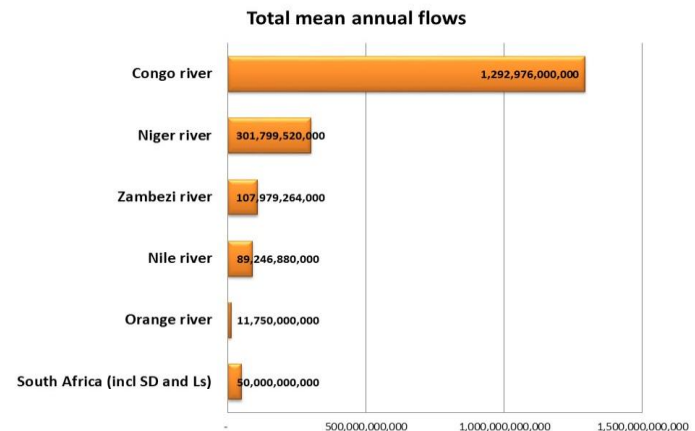
- The population is growing rapidly, putting more pressure on our water supply (demand is increasing)
- The amount of water is effectively reduced by pollution and contamination (supply is decreasing)

TAKING STOCK

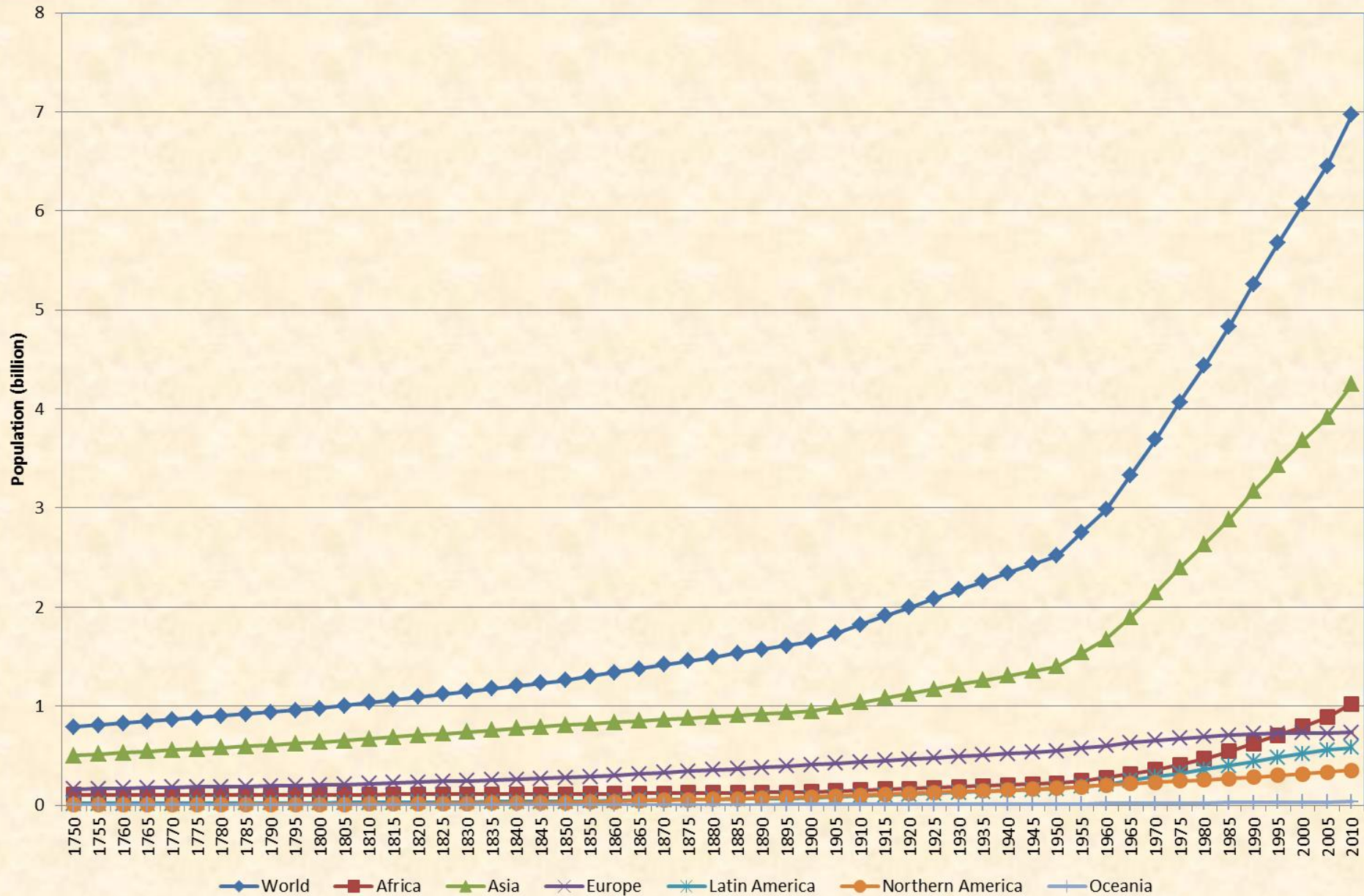
South Africa's Surface Water Resources



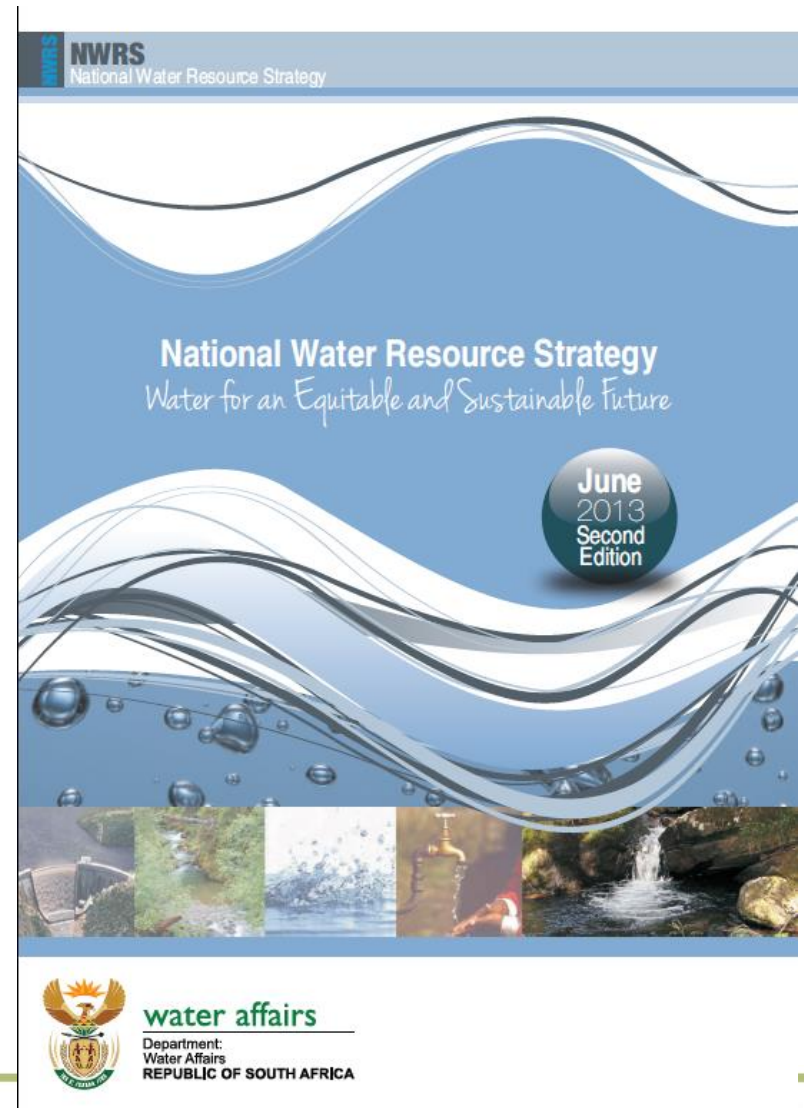
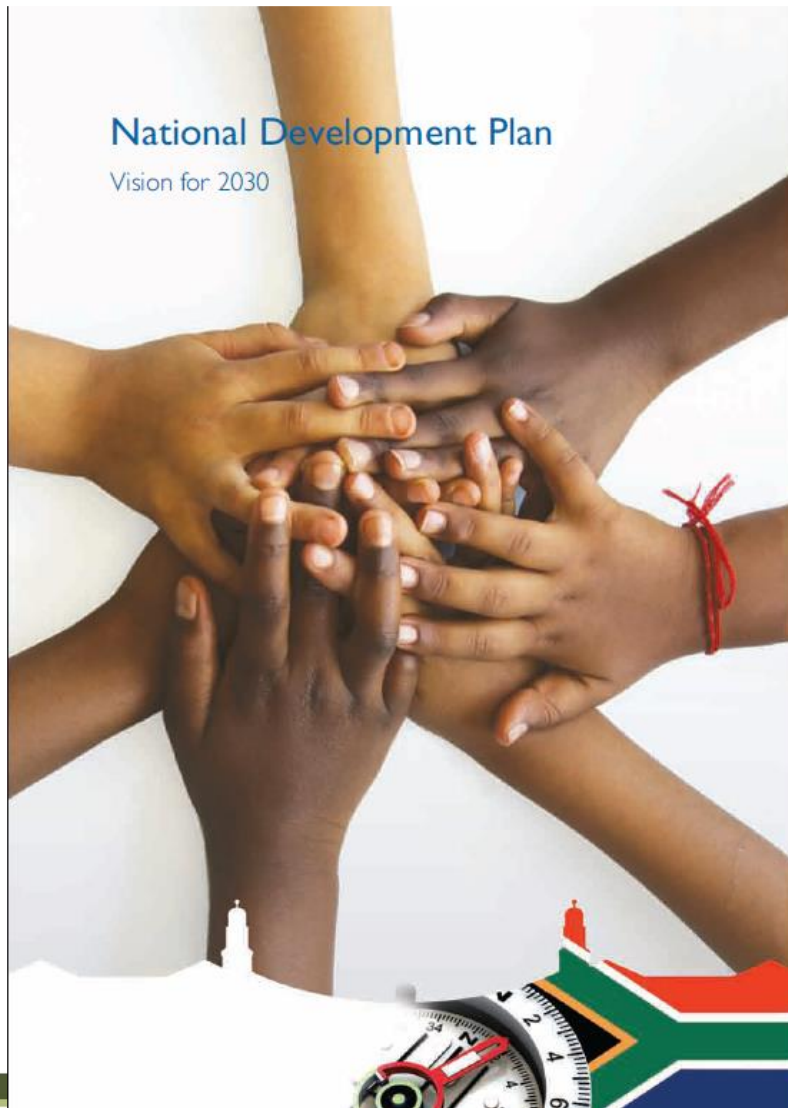
- **Mean annual rainfall**
 - South Africa is 500mm **vs** world average of 860mm
 - 65% of SA receives <500mm
 - 21% of SA receives <200mm
- **Severe and prolonged droughts**
 - 25% - drained by perennial rivers
 - 75% - drained by seasonal to episodic rivers (event related).



World Population



Key Strategy Documents



National Development Plan – South Africa's Vision

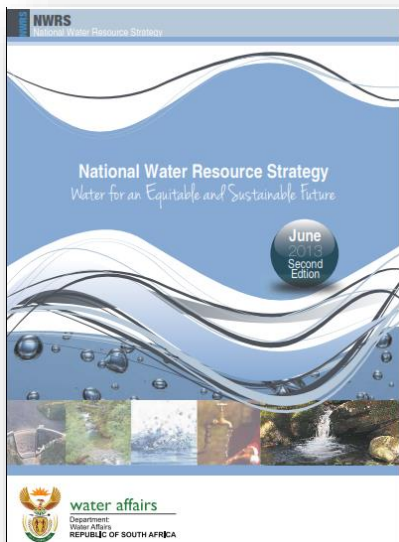
- Recognises that reducing growth in water demand is as important as increasing supply and estimates that it will be possible to reduce water demand levels in urban areas to 15% below the 2012 business-as-usual levels.
- Achievement of reductions of this scale will require focussed programmes which will reduce leakage in distribution systems and will yield more efficient use in domestic and commercial applications.

- Proposes a national WCWDM Programme with clear national and local targets for 2017 and 2022, and sub-programmes focussed on municipalities, industry and agriculture

National Development Plan
Vision for 2030

National Water Resource Strategy (2)

- Spells out “Implementing water use efficiency, conservation and water demand management” is a non-negotiable principle.
 - Resource development and expansion cannot be substantiated unless WC/WDM fully implemented
- The strategy highlights the need to:
 - reduce water losses and increase water use efficiency;
 - promote water saving through incentive-based programmes incl smart technology, rebate - water savings;
 - **fast-track the implementation of WCWDM in consideration of the elevated status in the National Gov’s Plan of Action (Outcome 10) = set a target of 15% in 2014 for reduction of water losses in distribution systems.**
 - Note: Reconciliation Strategies = context- and catchment specific targets.

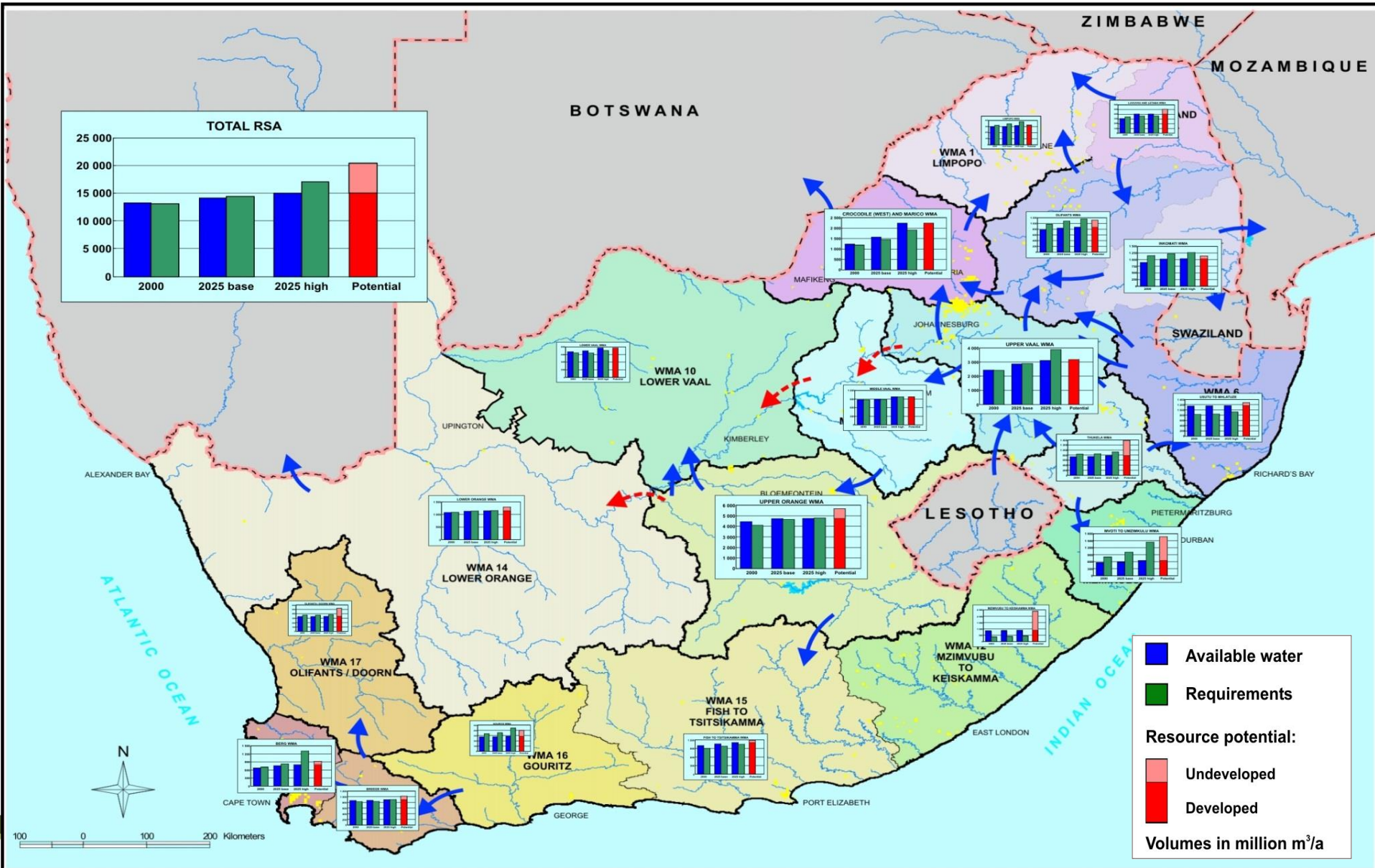


WATER IS LIFE - SANITATION IS DIGNITY

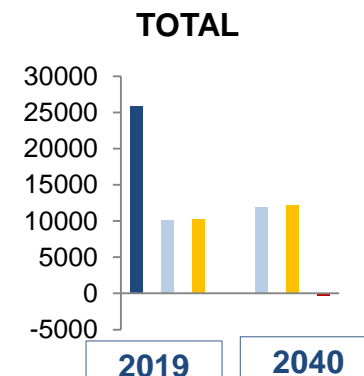
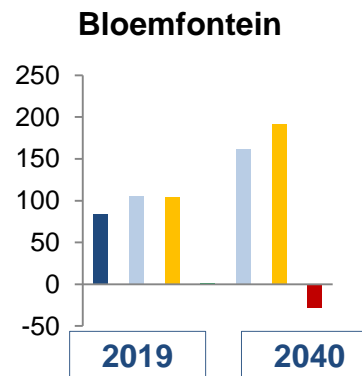
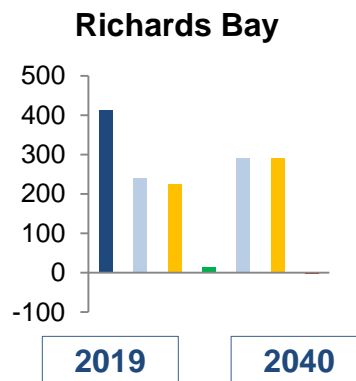
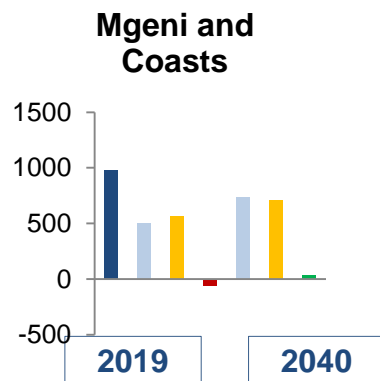
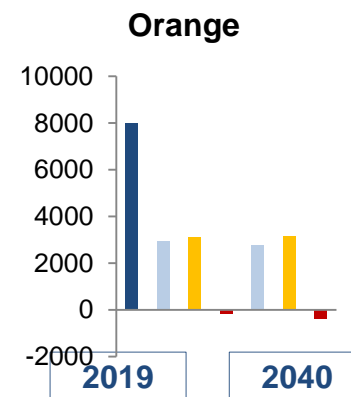
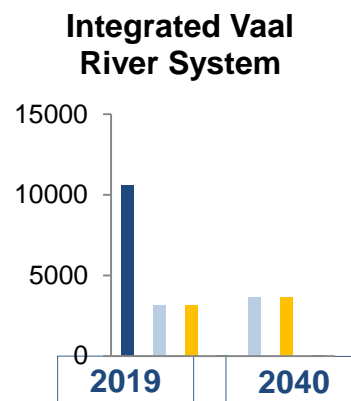
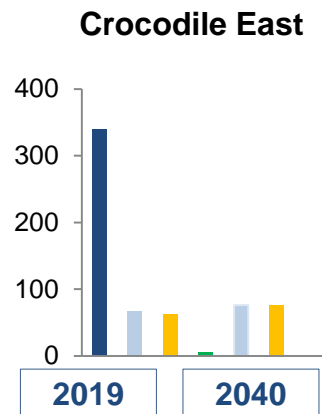
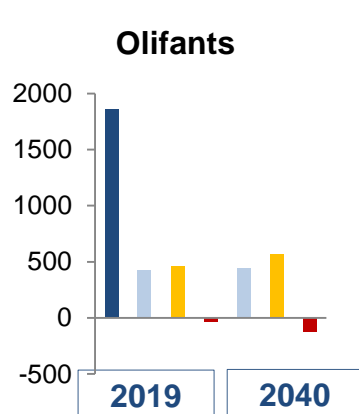
Trying to balance supply and demand....

“Integrated Water Resources Management”

Future water reconciliation scenarios



CURRENT AND PROJECTED FUTURE WATER AVAILABILITY AND DEMAND PER WATER RESOURCE SYSTEM (Million M³/YEAR)



WATER IS LIFE - SANITATION IS DIGNITY

WHAT WATER RESOURCES ARE WE WORKING WITH?

Characteristics of South Africa's Water Resources

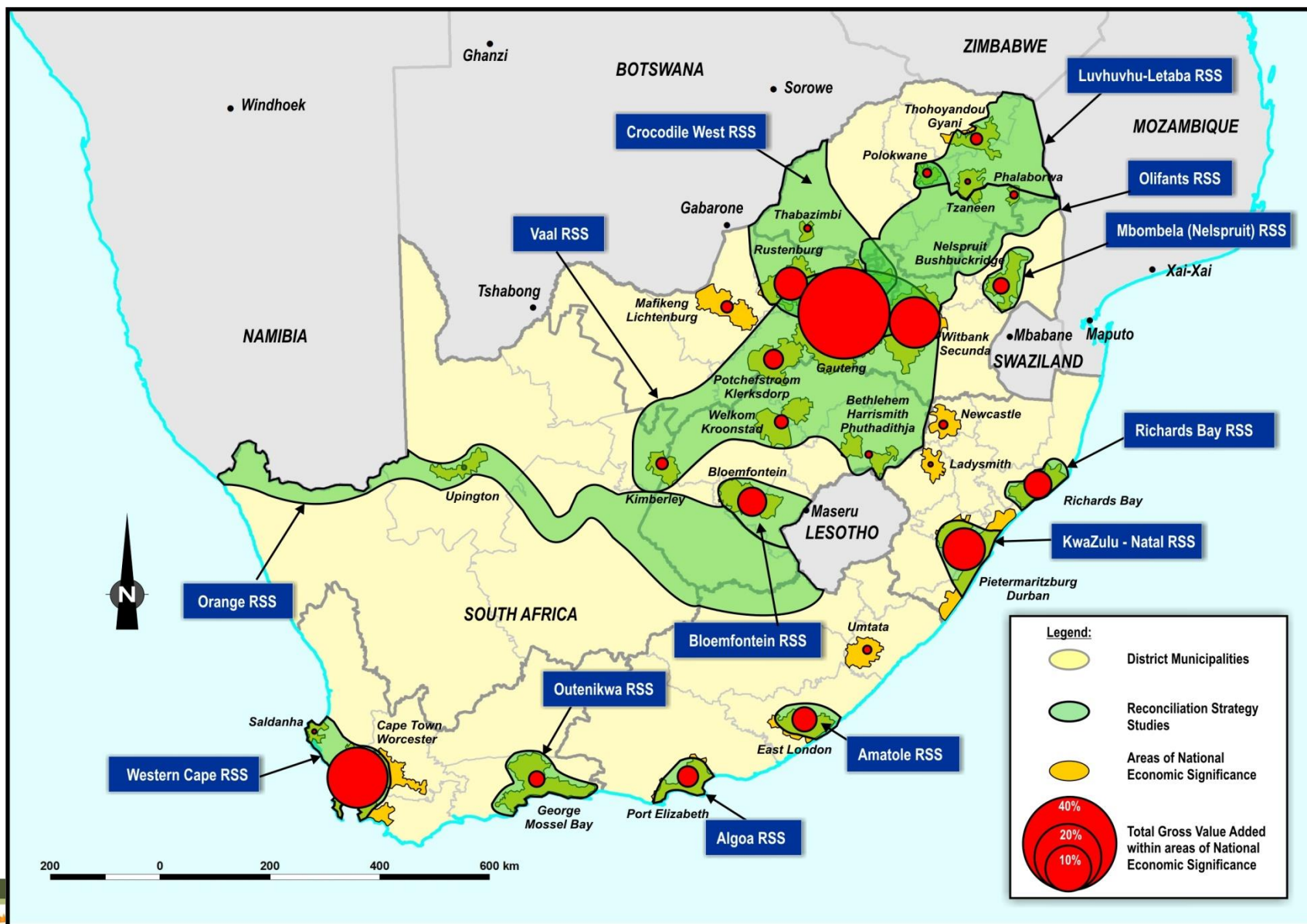
- i. Water scarcity - Low rainfall/ High evaporation
- ii. Uneven distribution of rainfall in time and space
- iii. Internationally shared surface and ground water
- iv. Poor water quality – Pollution of rivers from agricultural runoff and urban discharge
- v. Mature phase of development/ Highly regulated water resources
- vi. Very high competition amongst water users
- vii. Leakage / wastage
- viii. Fragmented governance
- ix. Inadequate /Limited investment

WHAT WE DO

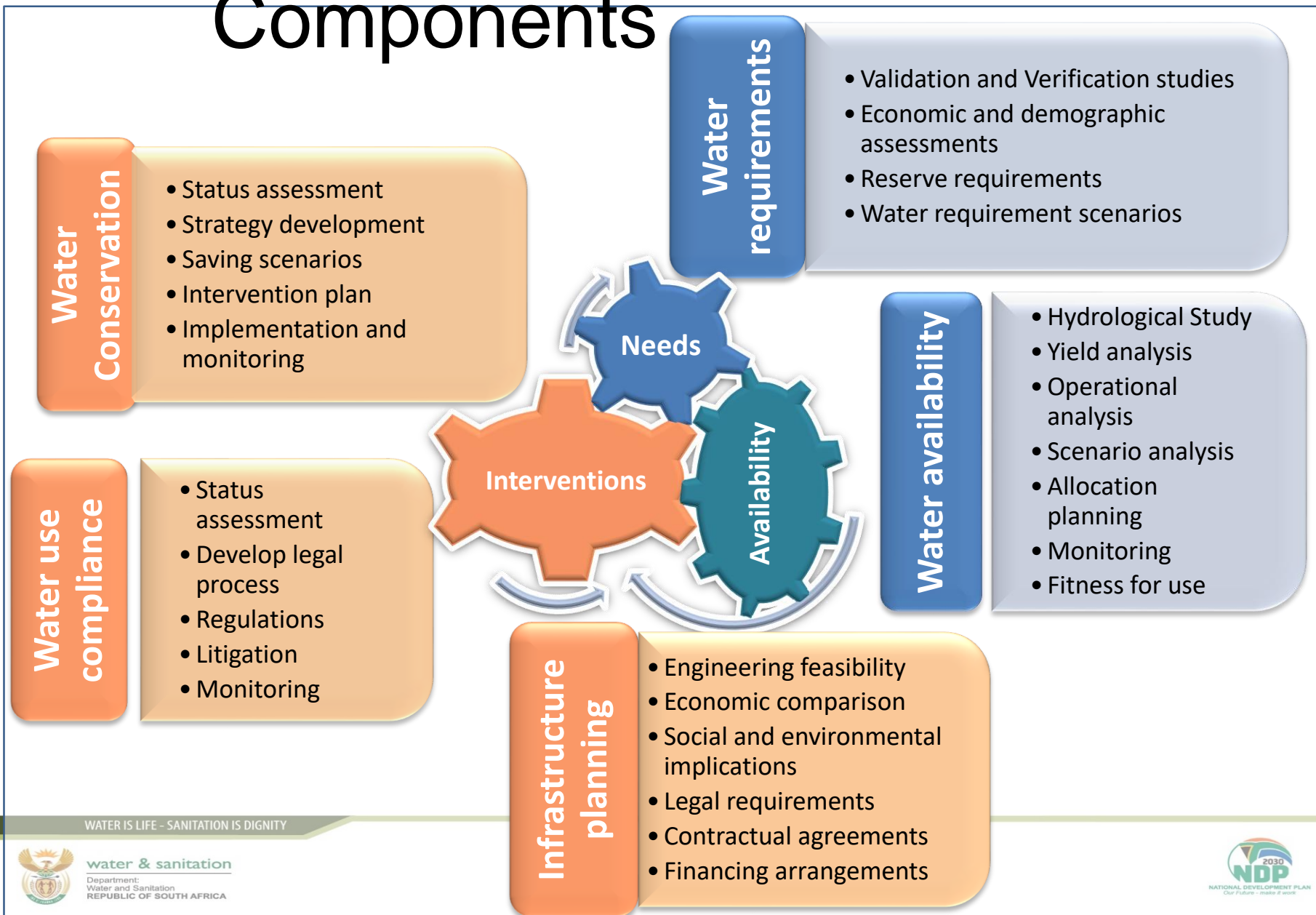
Balancing Water Requirements & Water Availability

- DWS undertakes and updates scenario planning to ensure water security for the country over at least 25-year-planning horizons.
- Outputs of the scenario planning are **reconciliation strategies**
- Commissioned by the DWS, Directorate: Strategic Water Resource Planning
- Aims to reconcile the water requirements with the available water by **recommending and sequencing appropriate intervention measures.**
- Role players in planning and implementation - Government, civil society, municipalities, water entities, water use sectors, etc.
- Reconciliation strategies feed water security perspectives into national, provincial and local planning instruments like the **NDP, NWRS, WSDPs etc.**
- Due to the dynamic nature of a water balance in a water system, reconciliation strategies are continuously monitored and updated.
- **On going work** – update of the water balances & strategies across the country

Water Reconciliation for major growth areas



Reconciliation Strategy Components

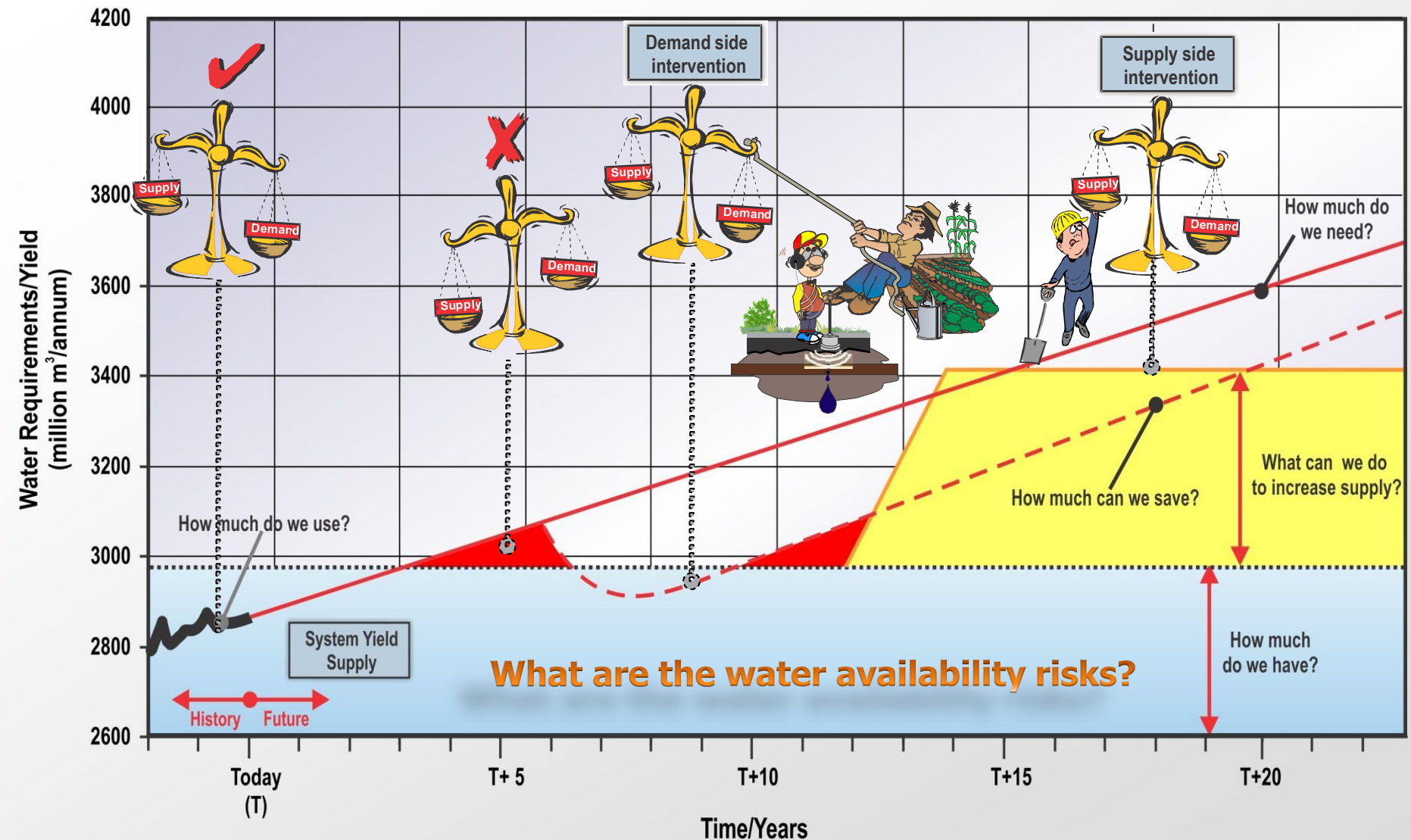


WATER IS LIFE - SANITATION IS DIGNITY



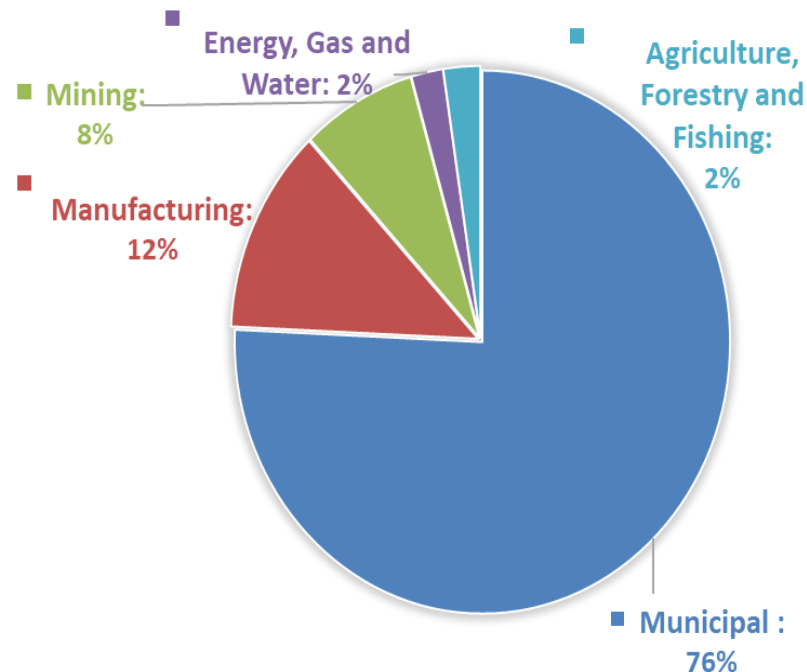
water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA

Water resource water balance

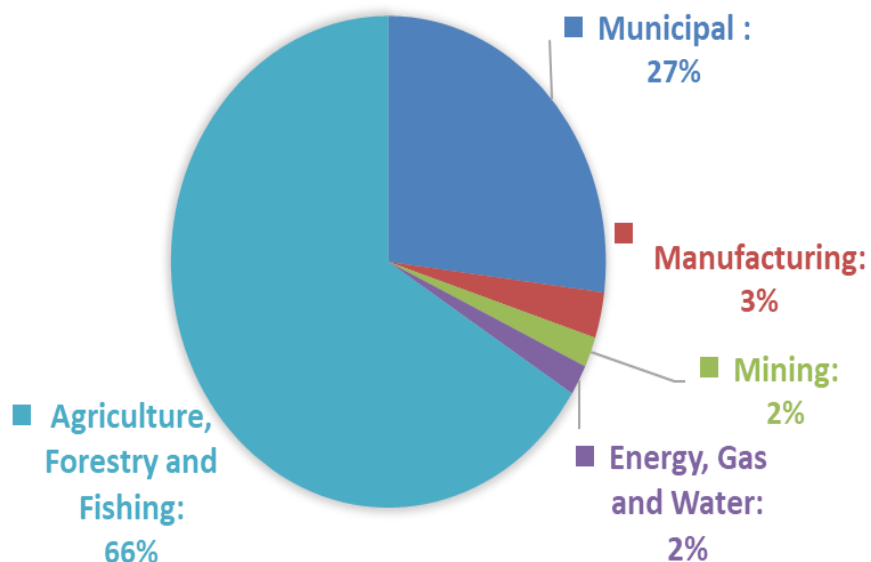


GDP CONTRIBUTION PER SECTOR vs WATER USE PER SECTOR

GDP CONTRIBUTION (Stats SA PO441)



WATER USE (DWS National Water & Sanitation Master Plan)



WC/WDM is important across all water use sectors

WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA



STATUS OF WATER LOSSES AND NRW IN SOUTH AFRICA

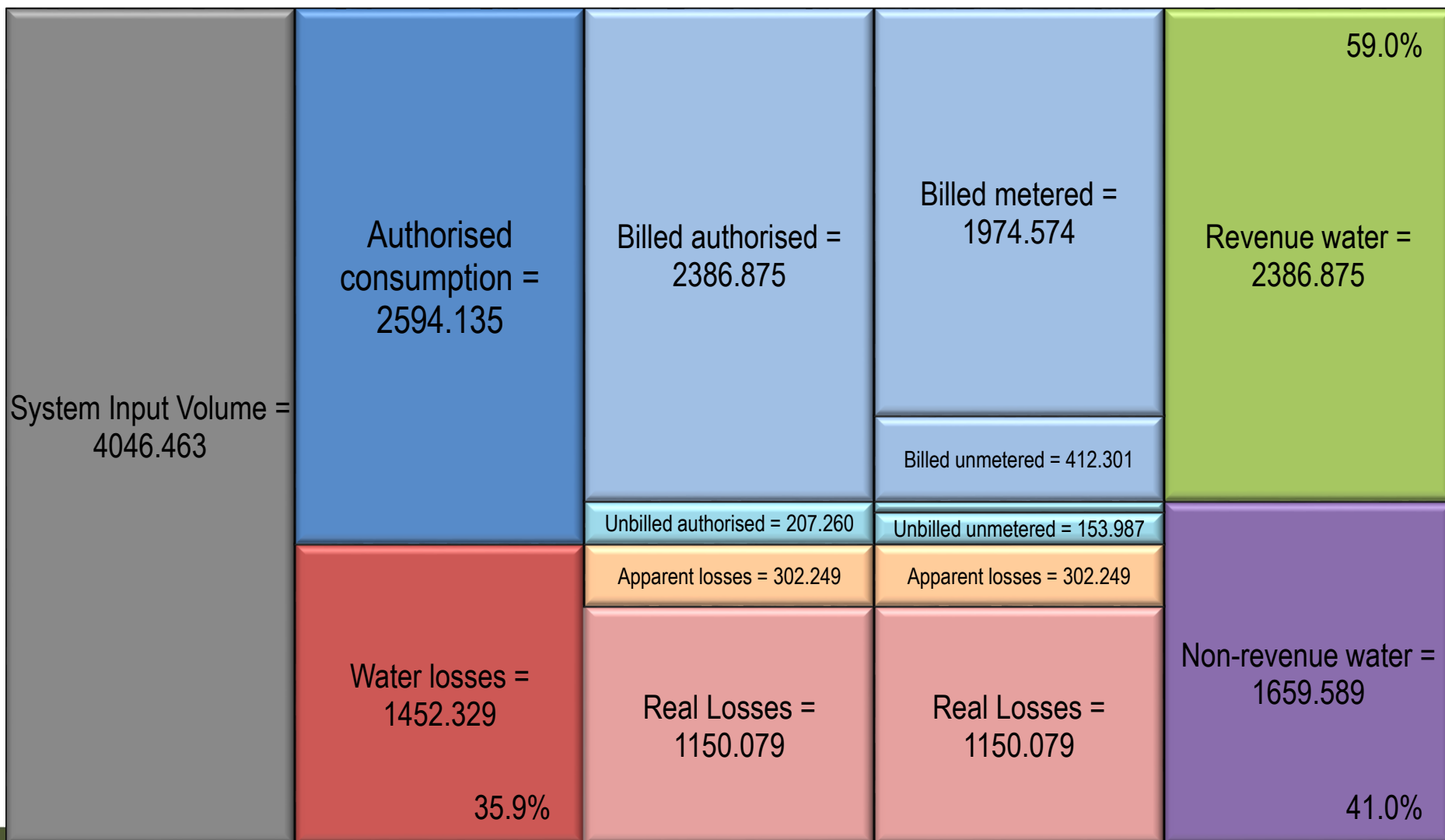
WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA



National Water Balance



IMPORTANCE OF NON REVENUE WATER

3 million households do not have access to reliable drinking water.

14.1 million people do not have access to safe sanitation

Only **64%** of households have access to a reliable water supply service

56% of waste water treatment works and **44%** of water treatment works are in a poor or critical condition. **11%** are dysfunctional

33% of the remaining wetlands are critically endangered (more than **50%** already lost)

41% of municipal water does not generate revenue. **35%** is lost through leakage (**R9.9 billion lost annually**)

A **R33 billion** funding gap each year for the next 10 years must be closed through improved revenue generation and reduced costs

Only **5%** of agricultural water is used by black farmers

South Africa is facing a projected **3%** water deficit by 2040 if it does not successfully implement the planned measures

Pursue WC/WDM aggressively

Water Balance per Province

Province	Population served	SIV (m³/annum)	NRW (m³/annum)	% NRW	% WL	I/c/d	ILI
EC	4 477 918	332 151 376	158 647 165	47.8%	45.0%	200	4.8
FS	2 723 028	207 835 805	106 908 574	51.4%	46.6%	209	4.8
GT	12 978 281	1 473 100 700	528 839 540	35.9%	27.4%	305	5.8
LIM	4 225 967	281 235 907	155 016 679	55.1%	55.1%	182	5.0
KZN	8 491 508	697 751 184	327 444 107	46.9%	43.0%	225	6.2
NW	3 039 995	206 496 825	105 577 898	51.1%	51.1%	186	4.7
NC	1 085 944	94 205 305	45 418 308	48.2%	45.5%	238	7.1
WC	6 108 993	482 695 411	102 720 237	21.3%	16.7%	201	2.4
MP	3 622 506	270 990 713	129 852 490	47.9%	43.9%	205	4.3
National	46 754 140	4 046 463 225	1 659 588 711	41.0%	35.9%	233	5.3

SIV per category

System Input Voume (m3/annum)

1,000,000,000

100,000,000

10,000,000

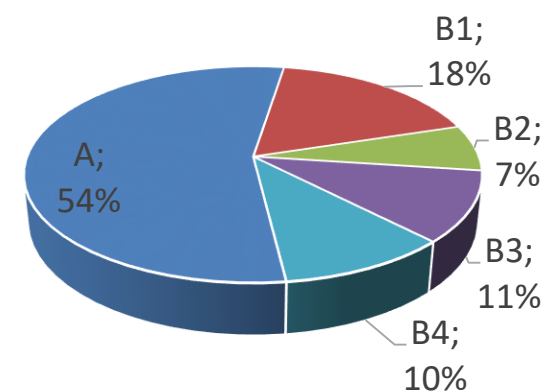
A = 275.4 million m³/a

B1 = 37.6 million m³/a

B2 = 10.7 million m³/a

B3 = 4.21 million m³/a

B4 = 6.79 million m³/a



100,000

Buffalo City
eThekweni
Ekurhuleni
Stellenbosch
Steve Tshwete
Newcastle
Sol Plaatje
City of uMhlatuze
Mbombela
Vulamehlo
Greater Kokstad
uMdoni
Mossel Bay
Msukaligwa
David Kruger
Saldanha Bay
Breede Valley
King Sabata Dalindyebo
Kareeberg
Lalingsburg
Ubuntu
Ikheis
Magareng
Tokologo
Kou-kamma
Mamusa
Dikgatlong
Tswelopele
Dipaleseng
Endumeni
Cape Agulhas
Mantsope
Kopanong
Mafube
Nketoana
Sunday's River Valley
Umvoti
Victor Khanye
Maquassi Hills
eDumbe
Ndlambe
Amahlati
uMuziwabantu
Theewaterskloof
Tswaing
Thaba Chweu
Lesedi
Lekwa
Raymond Mhlaba
Ramotshere Moiloa
Abaqulusi
Ba-Phalaborwa
Nkandla
Ntabankulu
Ndwedwe
Mfolozi
Engcobo
Umlahlabuyalingana
Emalahleni
uMshwathi
Umlalazi
Molemole
Umtzimvubu
Aganang
Nyandeni
Greater Taung
Mnquma
Mandeni
Elias Motsoaledi
Moses Kotane
Bushbuckridge

Jun-16 Category average

NRW per category

Non-revenue Water (m³/annum)

1,000,000,000

100,000,000

10,000,000

1,000,000

100,000

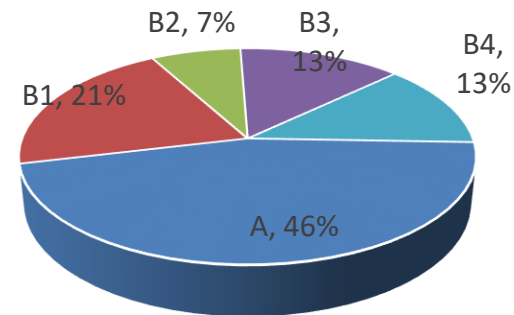
A = 94.8 million m³/a

B1 = 18.07 million m³/a

B2 = 4.76 million m³/a

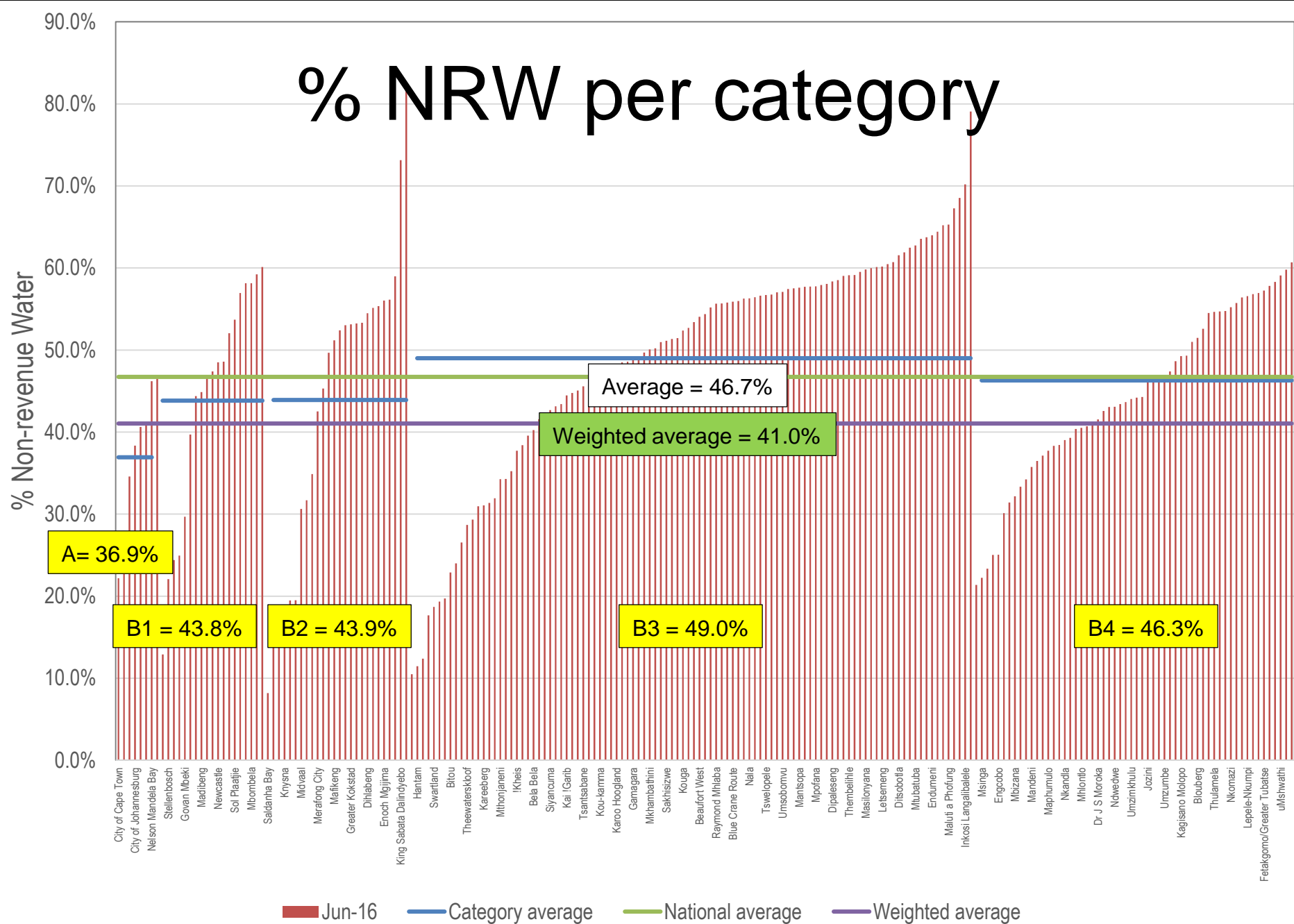
B3 = 2.22 million m³/a

B4 = 3.37 million m³/a

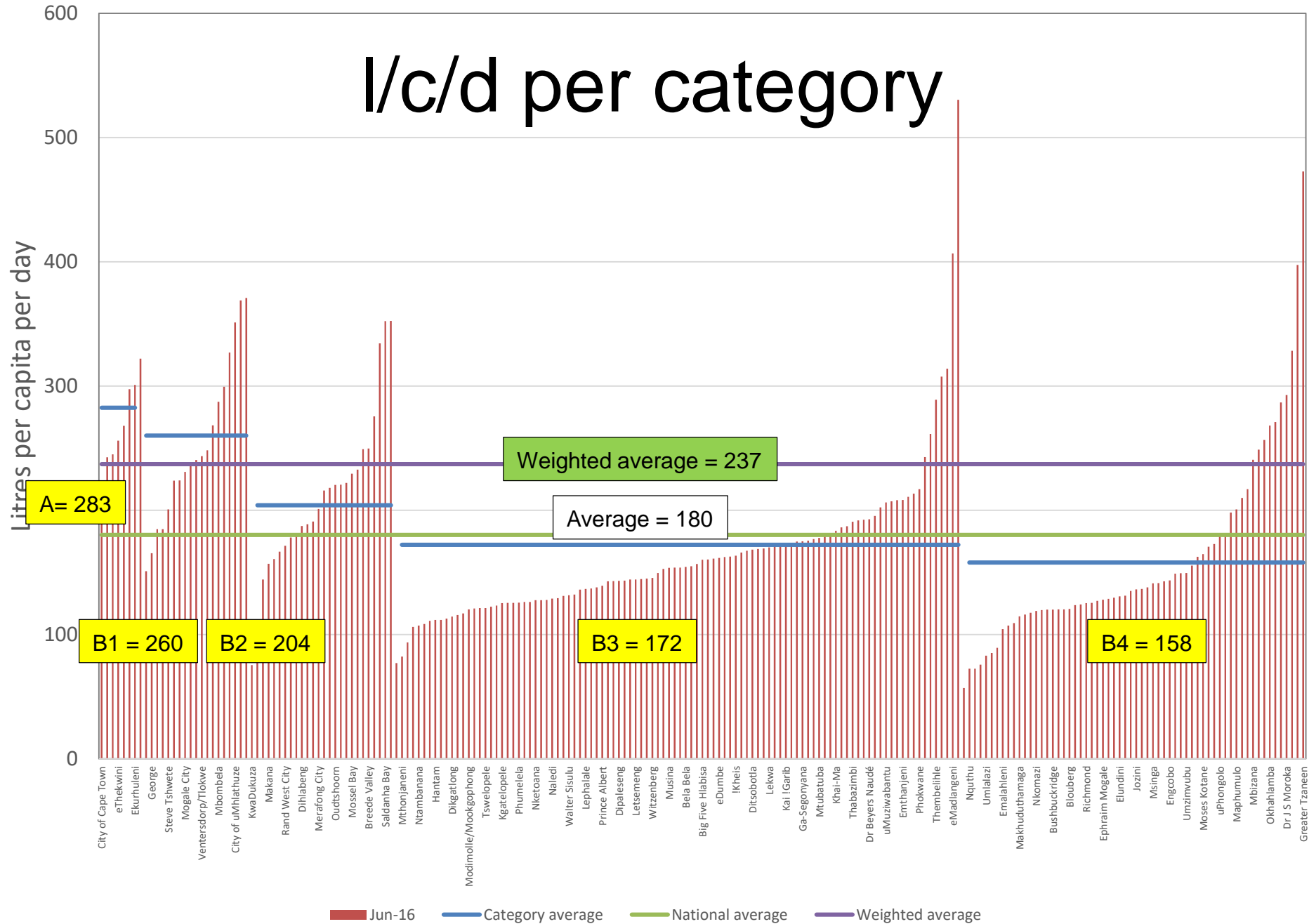


Jun-16 Category average

% NRW per category



I/c/d per category



ILI per category

Infrastructure Leakage Index

25.0

20.0

15.0

10.0

5.0

0.0

Weighted average = 5.3

Average = 4.2

A = 5.5

B1 = 5.9

B2 = 4.4

B3 = 4.2

B4 = 3.4

Jun-16

Category average

National average

Weighted average



THE REALITY

Valuing SA's Scarce Water Resources

WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA









Diverting leaks into drain





Fixing of Internal Plumbing Leakage





Managing the water security risk

No Drop ... ??

Current situation regarding water use as compared to its available resources and Water Use Authorisations/Licenses

Inefficient water usage and water loss

Prime risk to the municipal sector in terms of water availability and financial sustainability. This primary risk translates to direct risk to all water users.

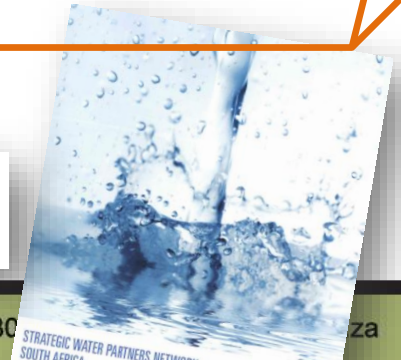
Minister and industry partners (SWPN) concerned about the water security, developed an Incentive and risk based regulatory programme
-NO DROP PROGRAMME



no drop
CERTIFICATION
water use efficiency
REGULATION



Strategic Water Partnership Network
SOUTH AFRICA



PURPOSE OF NO DROP PROGRAMME

No Drop programme seeks to :

- Improve service delivery and water security, whilst reducing water losses and non revenue water
- Provides a **guideline** to water services institutions on what is required to achieve WCWDM objectives.
- Incorporate the **whole water services cycle**-Political and management levels, finance and technical departments and customers.
- Encourage **continuous improvement and performance excellence** in water use efficiency, water loss and NRW management in South Africa
- Use **credible data** to report against defined targets
- **Benchmark** within defined municipal- and performance clusters and/or contribute to sector-wide benchmarking initiatives

NO DROP CRITERIA



blue drop
CERTIFICATION
drinking water quality
REGULATION

1	WSP
2	Asset management
3	Technical skills
4	Credibility & accountability
5	Compliance



no drop
CERTIFICATION
water use efficiency
REGULATION

1	Strategy & planning
2	Asset management
3	Technical skills
4	Credibility & accountability
5	Performance & Compliance
6	Local regulation
7	Customer care



green drop
CERTIFICATION
waste water service
REGULATION

1	W ₂ RAP
2	Asset management
3	Technical skills
4	Credibility & accountability
5	Compliance
6	Local regulation / Bylaws

90-100%

Excellent

80-<90%

Good status

50-<80%

Average performance

31-<50%

Very poor performance

0-<31%

Critical state

NO DROP CRITERIA



no drop
CERTIFICATION
water use efficiency
REGULATION

Strategy, planning,
implementation



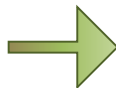
Available resources
Water Use Licenses
IWA Water Use diagrams
WDM strategy & targets (own and national)

Asset management



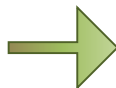
Asset registers
Mains Replacement Programme
Consumer Meter Replacement Programme
Valve and Bulk Meter Programme
Monitoring and analysis of high water loss supply zones.
Budget and expenditure

Technical skills



WDM management structures & performance targets
O&M staff, meter readers.
Training
Meter reading to billing process
Accuracy of systems independent audit, flow meter

Compliance,
performance



Leaks in the reticulation systems
Physical water loss indicators
Commercial water loss indicators
Non-Revenue Water indicators
Per Capita Usage indicators
Pressure management systems

Local regulation



Metering, billing and credit control policy
Consumer meter replacement policy
Bylaws
Indigent database
Water use installations / SABS.

Customer care



Customer Care Centre
Informative billing
Community Awareness- and Schools Awareness Campaign

REFLECTING ON NO DROP

VALUE PROPOSITION

Technical

- ✓ Credible, verified information on water losses in the municipal sector
- ✓ System, process and procedure to measure progress or digress on a continuous basis

Social

- ✓ An informed municipal sector, public and water sector

Legal / Institutional

- ✓ A focussed, informed and results-orientated Regulator and Local Government
- ✓ Foundation to improve technical and financial requirements for WC/WDM in municipalities

Economic / Financial

- ✓ Business Case for private-public partnerships
- ✓ Rand-based opportunity and investment framework
- ✓ Projects / intervention types to address the identified gaps.

NO DROP APPROACH

Progressing from struggle to mastery



No Drop system will 'gauge' the status of the sector

- Allow lower-capacity municipalities to 'catch up'
- Encourage municipalities who already apply advanced WCWDM programmes to further improve on current practices - to 'excellence'.
- Metro's represent >47% of SA's water use and are expected to perform at a certain level



Criteria 1:

WCDM STRATEGY, PLANNING AND IMPLEMENTATION

WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA



Criteria 1: Key Objectives

Measure

- the **state** of water consumption and security, water losses and non-revenue water in the water services institution
- the **plans** of the water services institution to reduce system input volume, water losses and non-revenue water
- **progress** made in the implementation of these plans.

Tips and tricks

- Align water resource balance diagram with reconciliation and all town strategies
- Prepare an accurate IWA water loss balance diagram
- Present a water demand management strategy that shows targets, timelines, budgets, interventions, etc.



BUILDING BLOCKS

WATER IS LIFE - SANITATION IS DIGNITY



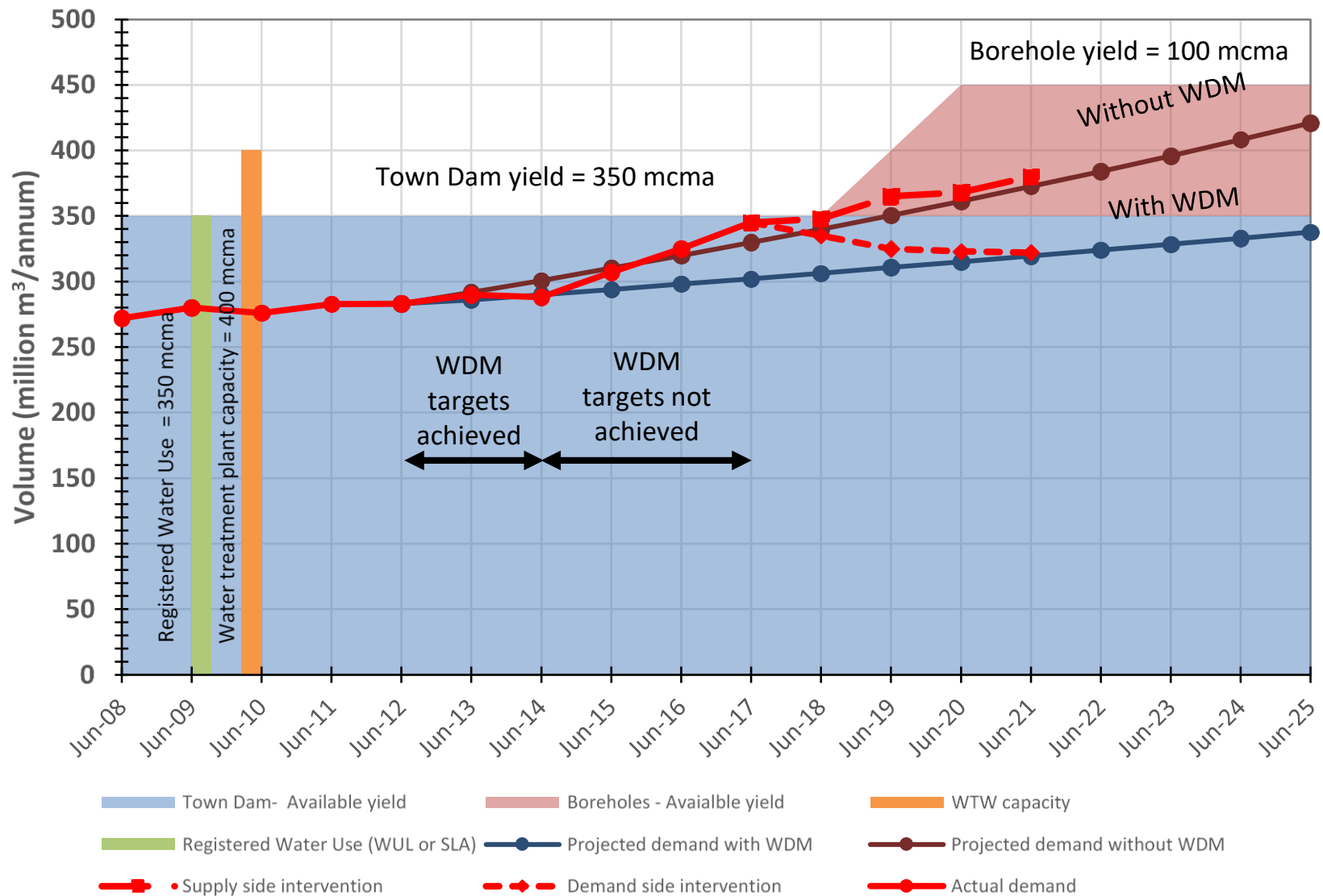
water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA



WCWDM Strategies: Key Areas

- ✓ WSA to have a strategy and plan in place to address water losses and water use, against its WUL
 - ✓ Background and context
 - ✓ **Situation assessment including need statement**
 - ✓ Key issues and challenges
 - ✓ Focus areas of interventions
 - ✓ List of proposed interventions
 - ✓ Set targets for demand, NRW, commercial and real losses
 - ✓ Allocations of responsibilities
 - ✓ Budgets and multi year implementation timelines
- ✓ A council approved WDM strategy or Business Plan
- ✓ Status of implementation

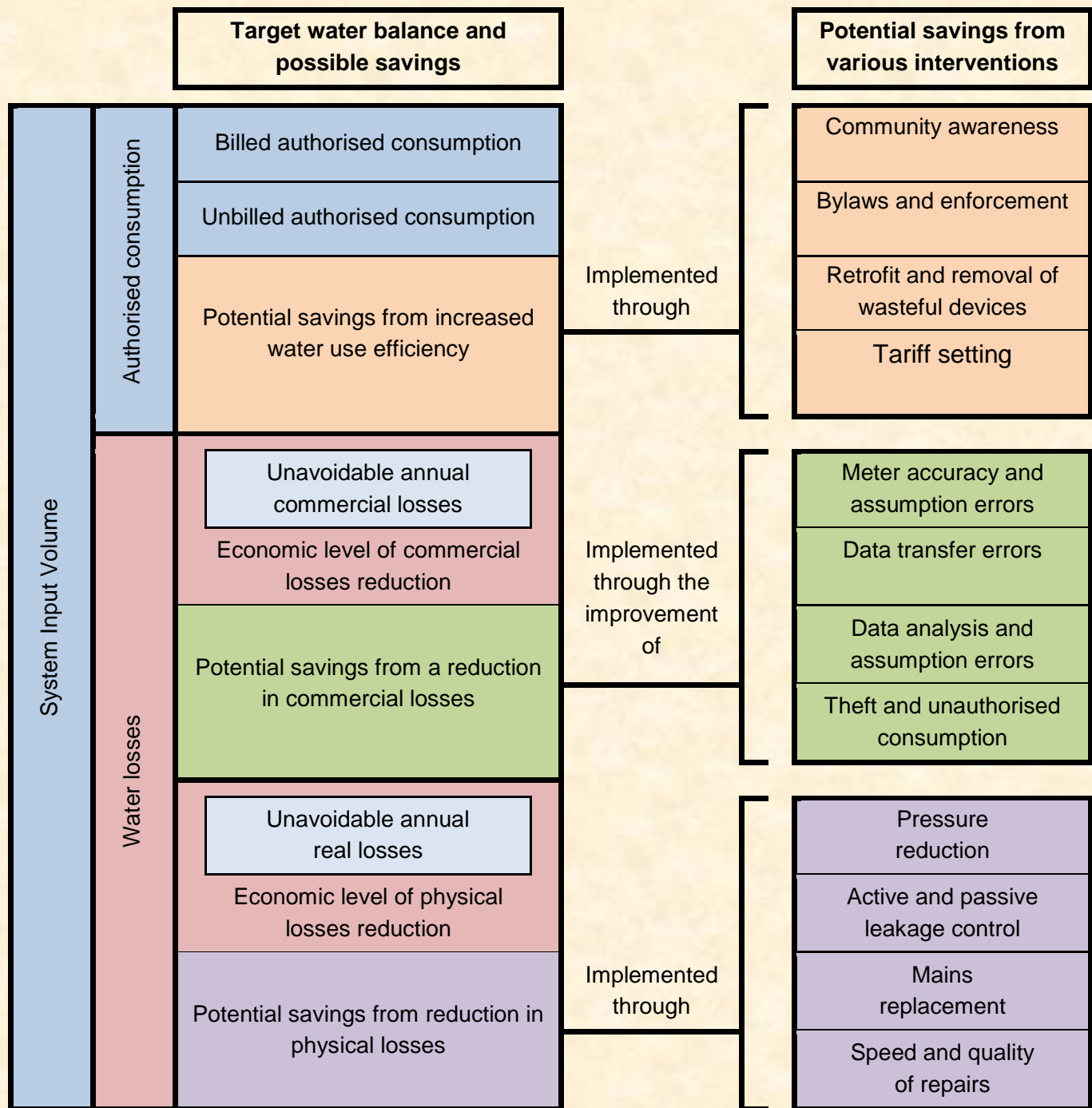
Water resource balance diagram



IWA water balance

System input volume (Water security and efficiency)	Authorised Consumption (All water use and wastage after connection on user side)	Billed authorised	Billed metered	Revenue water (Includes free basic water)
			Billed unmetered	
		Unbilled authorised	Unbilled metered	
			Unbilled metered	
	Connection	Commercial / Apparent losses	Unauthorised consumption	Non-Revenue water (Financial sustainability of the WSI and promotion of water use efficiency)
	Water Losses (All losses before the connection on municipal side) (Environmentally and financially unattractive)		Meter inaccuracies	
			Transfer errors	
	Physical / Real losses	Leakage on distribution pipes		
		Leakage & overflows on storage tanks		
		Leakage on connection pipes up to point of connection		

Alignment of the IWA water balance and interventions



CONCLUDING REMARKS

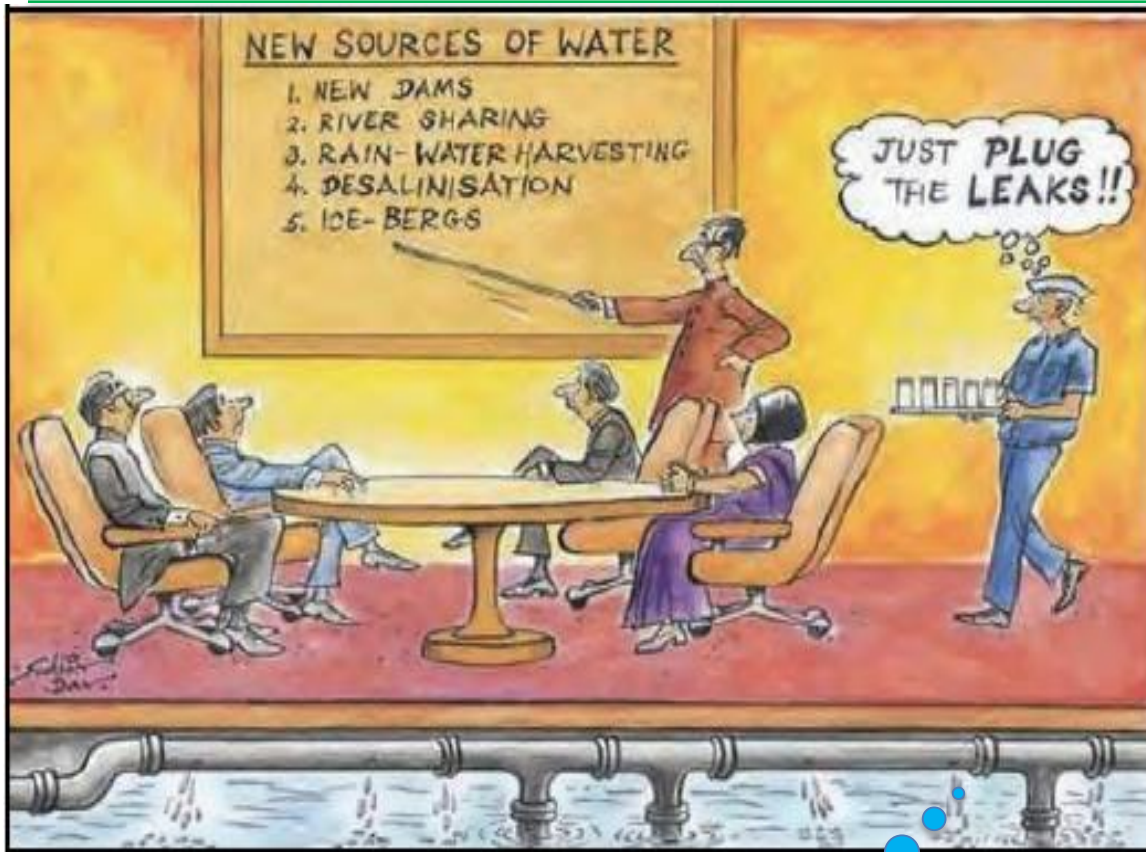
- **WCWDM and attention to water quality must be 1st port of call**, before new water resource development programs in improving resilience for municipal water.
- Most of the key large water supply systems (WSS) are stressed
- Broadening of South Africa's water resource mix is critical for water security as there are now limited opportunities for further surface water developments.
- Evidence suggests that Non-revenue water has regressed over the past few years in the country
- Capacity to procure, manage and operate large water projects is limited in the municipalities including for WC/WDM

CONCLUDING REMARKS

- WC/WDM is important across all water use sectors, we are required to pursue WC/WDM aggressively – it is a no-brainer
- We need to “manage” our water much better than we are currently doing!!
- Utilise the tools developed as a guideline and implement WCWDM - “No Drop” - measure and report progress!!
- Phases I and II of the No Drop programme is regarded as a steep learning curve. The buy-in and commitment by local government shows the need for such a programme in SA. Results will improve over time, as municipalities invest more and more in terms of human and financial resources towards WCWDM.
- No Drop will play an important role to change perceptions, raise awareness, improve performance
- Preparations for 2021/22 cycle has already started-requirements of the IWA water balance

Water Security:

New water developments and Non revenue water



- Water conservation / Water demand management
 - Pressure management
 - Leak detection
 - Tariffs
 - Water efficient devices
 - Water restrictions
 - Awareness campaigns / behaviour change

Who is going to pay
for the plugging?



THANK YOU

WATER IS LIFE - SANITATION IS DIGNITY



water & sanitation
Department:
Water and Sanitation
REPUBLIC OF SOUTH AFRICA

